



Plenary 3

New Stringent Avenues of Corporate Governance

Mr. Kon Sik Kim

Professor of Law, Seoul National University, Korea

17 October 2003

Transformation of Corporate Governance: The Korean Experience

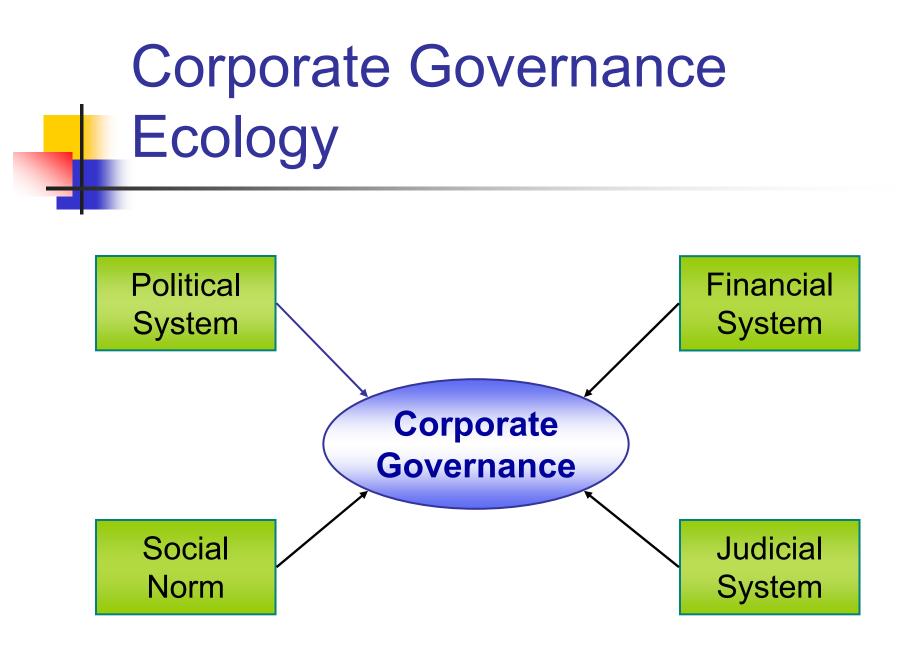
Kon Sik Kim (Seoul National University)

Outline

- I. INTRODUCTION
- II. CORPORATE GOVERNANCE IN THE PRE-CRISIS ERA
- III. TRANSFORMATION OF CORPORATE GOVERNANCE
- IV. CONCLUSION

I. INTRODUCTION

- Corporate governance in law is different from corporate governance in practice
- Corporate governance in law is a dependent variable, influenced by various element of "corporate governance ecology" (Tom Heller)



Change of Corporate Governance

 changes in the elements of corporate governance ecology precede any change of corporate governance in practice

Korean case

II. CORPORATE GOVERNANCE IN THE PRE-CRISIS ERA

- 1. Determinative Factors
- 2. Corporate Finance
- 3. Corporate Governance
- 4. Evaluation

1. Determinative Factors

factors affecting the corporate governance in the pre-crisis era?

- development state model
- the rule of bureaucrats
- authoritarian regime

2. Corporate Finance

- financial resources allocated by bureaucrats
- banks under tight government control
- heavily dependent on debt financing
- high debt-equity ratio

3. Corporate Governance

- debt-financing lead to the concentration of share ownership
- dominated by controlling shareholders
- board and the general meeting remained mere formalities
- shareholder interests largely ignored

4. Evaluation

- phenomenal economic success
- stable system: compatible with the interests of those with powerentrepreneurs, politicians, bureaucrats, and even laborers
- underdeveloped capital market

CORPORATE GOVERNANCE

- Driving Forces
- Recent Reforms
- Empires Strike Back
- Corporate Governance in Transition
- Challenge

1. Driving Forces

- Economic Growth: growing risk and uncertainty — not compatible with debtfinancing
- Democratization: expansion of the rule of Law – limiting the room for discretion of bureaucrats
- Globalization: subject to the pressure from foreign investors
- Economic Crisis: existing corporate governance model under attack

2. Recent Reforms

- Board reform: outside directors, audit committee
- Strengthening minority rights
- Accountability of controlling shareholders
- Improving disclosure: combined financial statements, quarterly reports
- Restraining *chaebol* firms: prohibiting intragroup guarantee, limiting debt-equity ratio

3. Empires Strike Back

-the big business regains influence on politicians and the mass-media

- -dwindling interest in further reforms:
- ex. Securities class action bill

-challenging the existing *chaebol* regulations: ex. limit on the investment in sister firms 4. Corporate governance in transition

- Banks -> capital market
- Private benefit -> shareholder value
- Owners -> professional managers
- Management -> outside directors
- Bureaucrats -> lawyers
- Group structure-> individual firms

5. Challenge

- Investor protection strengthened
- Outright theft of corporate resources is becoming difficult
- Control shareholders still dominant and not much interested in shareholder value:
 - -income not related to the share prices
 - -little chance of hostile takeover
- Challenge: how to make them more sensitive to the shareholder value?

IV. Current Development

- Recent Scandal
- Role of the Regulators
- Rise of the Holding Co. Structure
- Strengthening the Role of the Market Forces

1. Recent Scandal

- Accounting fraud of the SK Group
- Chairman Choi, the controlling shareholder, and convicted for multi-billion dollar accounting fraud – still leading the SK Group
- Chairman Sohn, convicted and under investigation for illegal political contribution – still leading the Federation of Korea Industries, a trade association for the big business

2. Role of the Regulators

Two areas: -audit and disclosure
-financial regulation

- Audit and disclosure: try to further strengthen the system following the Sarbanes-Oxley
- Financial regulation: dealing with chaebol-affiliated financial firms

3. Rise of the Holding Company Structure

- Growing interest in the holding company structure
- I9 groups (including LG) now adopt the holding company structure
- Government, FTC in particular, is generally in favor of this change
- Positive change?: simplifying the ownership structure

4. Strengthening the Role of Market Forces

-not many options -competition: owner-governed firms vs. professional manager-governed firms -competition: holding co structure vs. cross-shareholding structure -establishing a special section for "shareholder value-oriented firms" at the Stock Exchange

V. Conclusion

- -The presence of controlling shareholders does not go well with the vibrant stock market
- -Two sides of the controlling shareholders
- -private benefit of control
- -source of stability

V. Conclusion-continued

Q: Can Korean firms thrive in the absence of controlling shareholders?

Thank you.