# SURVEY REPORT ON REGULATION AND OVERSIGHT OF AUDITORS



TECHNICAL COMMITTEE AND EMERGING MARKETS COMMITTEE
OF THE
INTERNATIONAL ORGANIZATION OF SECURITIES COMMISSIONS

**APRIL 2005** 

# Introduction

In response to widespread interest in the conduct and quality of audits and in oversight of auditors, in 2004 the International Organization of Securities Commissions (IOSCO), in cooperation with a group of other international organizations, developed a Survey on Regulation and Oversight of Auditors. The goal of the Survey was to obtain a point-in-time description of the structures and processes in place in 2004 for regulation and oversight of auditing around the world, to serve as baseline information for regulators and oversight bodies and other organizations that are working to enhance auditor oversight and international audit quality. Organizations in many countries around the world are presently considering and/or implementing changes to auditor oversight structures and quality assurance processes.

IOSCO's Survey also sought to identify the extent to which the auditor oversight arrangements in place as of the end of 2004 encompass the IOSCO Technical Committee *Principles for Auditor Oversight* and *Principles of Auditor Independence and the Role of Corporate Governance in Monitoring an Auditor's Independence*. Extracts from the IOSCO Principles may be found in the italicized statements at the beginning of Sections B through K later in this survey report.

# How the Survey Was Conducted

A comprehensive survey questionnaire was developed, addressing legal frameworks and numerous aspects of auditor oversight including such areas as licensing, qualification and training, peer review and independent inspection, investigation and discipline, and oversight of the auditor's work by audit committees, supervisory boards, and similar groups. Structures, powers, and funding of auditor oversight bodies were also examined. The survey was designed to focus on oversight arrangements for public listed companies, recognizing that some jurisdictions have separate and dissimilar arrangements for the oversight of non-public companies.

The questionnaire was sent to members of IOSCO's Technical Committee and Emerging Markets Committee and other "ordinary members" of IOSCO. The ordinary members of IOSCO are chiefly the securities regulators in jurisdictions around the world. The Technical Committee of IOSCO ("TC") is a global committee composed of representatives of the more developed capital markets. The Emerging Markets Committee of IOSCO ("EMC") is a global committee composed of representatives of developing and emerging capital markets. In total, the survey was sent to IOSCO members in 107 jurisdictions.

58 responses to the survey were received (13 TC, 33 EMC, and 12 other ordinary members). The members of the TC and EMC and other ordinary members that submitted responses to the survey questionnaire are listed on Attachment A of this Report. The actual questionnaire that was used to conduct the survey is included as Attachment B.

The survey responses have been summarized at a high level for this public report of major findings. In some cases, all questions were not answered by all of the respondents or both yes and no answers were given to a question due to multiple sub-entities in a respondent's jurisdiction; as a result, totals or percentages will not always sum to an expected result. Where there were 58 responses to a question (100% of the participants) the report gives the percentage or number of responses. When there are less (or more) than 58 responses, the report gives a percentage and shows in parentheses the number of relevant checked responses compared to the total number of responses for that question, e.g., 71% (39/55) where 39 is the number of specific relevant responses and 55 instead of 58 is the number of total responses to the question.

In addition to the public Survey Report, copies of a detailed statistical compilation for individual questions will be sent to IOSCO member regulators who request it. Members of auditor oversight bodies and international regulatory and financial institutions with an interest in auditor oversight may also obtain access to the detailed compilation by contacting the IOSCO Secretary General: IOSCO General Secretariat, Oquendo 12, Madrid 28006, Spain, telephone (3491 4175549), e-mail address <a href="mail@oicv.iosco.org">mail@oicv.iosco.org</a>.

# General Findings of the Survey

The overall picture provided by the Survey is one of a mixed and changing landscape of auditor oversight arrangements. The IOSCO principles for auditor oversight and auditor independence are broadly implemented in most of the TC and some of the EMC jurisdictions.

Many variations exist in the approaches, structures, and methodologies used in member jurisdictions. The existence of variations was contemplated in the general principles that were issued by IOSCO, but on a global basis, it is evident that a great deal remains to be accomplished to create auditor oversight structures and quality assurance processes that fully encompass the IOSCO principles.

Nearly all responding IOSCO jurisdictions have laws and regulations which specifically address the conduct of auditors and the oversight of the audit profession.

Most jurisdictions have a formal body that exists to provide direct oversight of auditors but the characteristics of these oversight bodies differ widely in regard to powers and range of responsibilities, source of funding, level of activity, degree of independence from the audit profession and amount of governmental oversight involved.

Requirements for auditors, in terms of education, training, and other qualifications for auditors vary considerably around the world and in some cases also vary within a single jurisdiction.

Requirements for supervision of audits of public listed companies also vary considerably around the world, and significant differences exist among members of both EM and emerging markets.

Auditing standards in current use include both national auditing standards and International Standards on Auditing (ISAs) issued by the International Accounting and Assurance Standards Board (IAASB). National auditing standards are used in most of the TC and ISAs are used more widely in the EMC jurisdictions. Some of the national auditing standards are based upon or derived in part from ISAs.

Independent inspections of an audit firm's work, i.e., review of work on audits that is conducted by an entity that is not part of the audit profession, are used frequently in the TC jurisdictions, sometimes in addition to peer reviews, i.e., review of audit performance of one audit firm by other audit firms. However, many jurisdictions around the world currently rely solely on peer reviews for quality assurance external to the firm's individual programs.

In most countries, investigations of audit performance and professional ethics and disciplinary actions are carried out by the oversight body without being subject to consultation with or approval by organizations or individuals within the audit profession.

Provisions for oversight of the work of auditors by the governance bodies of public companies, such as audit committees and supervisory boards, differ significantly among the countries of both developed and emerging markets.

# **Actions in Progress**

Legal frameworks, established professional customs and practices, regulation of auditors, and corporate governance over financial reporting are areas that are currently being reexamined and in many cases enhanced in many countries and regions of the world.

The areas of auditor oversight and audit quality assurance in particular are undergoing significant change. Several countries have created new auditor oversight bodies in recent years, and others indicate that they plan to create such bodies in the near future. The operations of some bodies are in a planning and "start-up" mode, while other bodies have commenced the full range of operations authorized in their charters.

In addition to these "national" auditor oversight efforts, initiatives are underway in the European Union to strengthen auditor oversight and quality assurance. On a global basis, IOSCO and other members of an informal monitoring group of international organizations that includes the Basel Committee, World Bank, and International Association of Insurance Supervisors and others will continue to encourage and monitor standards setting and quality assurance work that is being done by the International Federation of Accountants (IFAC) and by professional organizations and networks of accounting firms. In connection with these efforts, an international auditing Public Interest Oversight Board was formally established on February 28, 2005 to oversee IFAC's standard setting activities for auditing, professional ethics and education.

In September of 2004, a meeting of national auditor oversight bodies was held in Washington, D.C. At this meeting, representatives of oversight bodies exchanged

information on current and planned activities of their organizations and discussed issues of common interest. Plans have been made to continue such meetings in the future and a second meeting is to occur in March of 2005.

IOSCO is encouraged by the efforts of auditor oversight bodies to share information on issues and activities, and recommends that such bodies and other groups working for enhancement of audit quality consider whether any information from the 2005 Regulation and Oversight of Auditors Survey would be helpful in such activities.

# Looking to the Future

IOSCO intends to conduct a further analysis of key results in this Survey as it monitors continuing international developments affecting auditor oversight and audit quality assurance. Consideration will also be given to the need to update the IOSCO Principles for Auditor Oversight and Auditor Independence in light of changing expectations for audits, to enhance present oversight arrangements in existence, and to initiate additional actions as needed for investor protection and market confidence. As the Survey is a point-in-time outline of current oversight arrangements, IOSCO also expects to update selected portions of the Survey in future years, after further developments have occurred in oversight structures and processes.

In the interest of improving international audit oversight and quality assurance, IOSCO encourages regulators and international organizations with responsibilities for audit oversight matters to utilize the information obtained in this baseline survey. Further research within such international organizations is welcomed.

Requests for access to the detailed compilation of Survey responses should be directed to the IOSCO General Secretariat as noted on page 3 of this Survey Report.

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Additional discussion of Survey findings follows in Sections A through K of this report. These sections present highlights and key findings from the related sections of the Oversight Survey Questionnaire. Sections B through K also contain extracts from the IOSCO Principles for Auditor Oversight and Auditor Independence that are relevant to the subject areas involved.

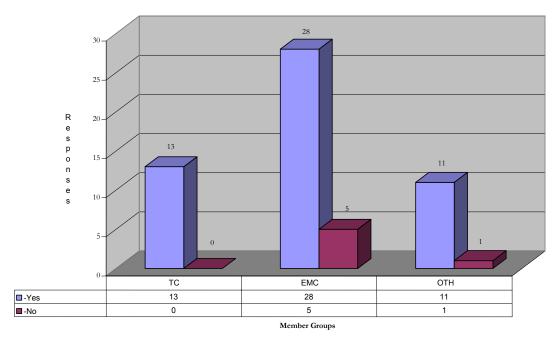
# Section A. Legal Frameworks

\*Note: The "Source" indications in the graph below and in other charts and graphs in this report refer to individual sections, parts, questions, and responses in the Survey Questionnaire. A copy of the Survey Questionnaire is included with this report as Attachment B.

90 % or 52 of the jurisdictions of the reporting IOSCO members ("members") have specific legislation governing the duties and conduct of auditors. Among TC members, the percentage is 100% and among EMC members the percentage is 85%.

\*Figure 1





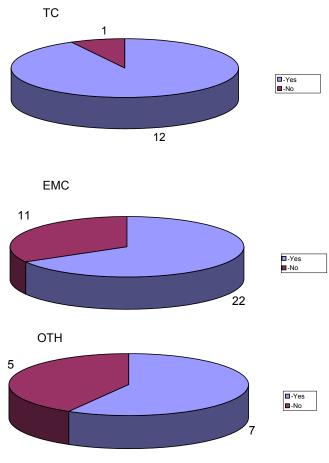
<sup>\*(</sup>Source: Legal Framework Section A, Part 1 Question 1)

In regard to specific government regulations in addition to legislation, 72% of members have such regulations.

71% or 41 of the members have legislation and regulation that requires auditors of public listed companies or other supervised reporting entities to register with an oversight body or other government agency. Among the TC members, the percentage is 92%, while among EMC members the percentage is 67%.

Figure 2

# **Registration of Firms**

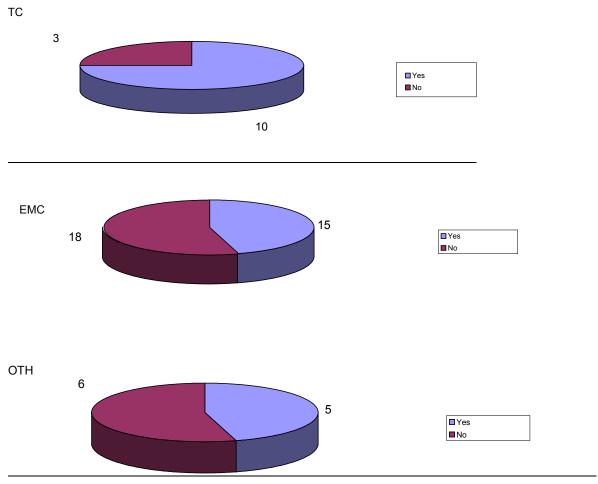


(Source: Legal Section A, Part 1 Question 3)

53% (30/57) of the members have specific legislation or regulations that govern the responsibilities of audit committees, supervisory boards, or other bodies with responsibilities for overseeing the external audits of public listed companies. Among the TC members, the percentage is 77% (10/13), while among the EMC members the percentage is 45% (15/33).

Figure 3

Laws and Regulations on Audit Committees or Other Supervisory Bodies



(Source: Legal Framework Section A, Part 1 Question 4)

# Section B. Oversight of the Audit Profession and the Audits of Public Companies

Investor confidence is fundamental to the successful operation of the world's financial markets. That confidence depends on investors having credible and reliable financial information when making decisions about capital allocation. Independent auditors play a critical role in enhancing the reliability of financial information by attesting as to whether the financial statements prepared by management fairly present the financial position and past performance of the public enterprise in compliance with accepted accounting standards.

Effective oversight of the accounting profession and independent audits is critical to the reliability and integrity of the financial reporting process. Oversight of auditors can

occur in several ways, including within audit firms, by professional organizations and public or private sector oversight bodies, and through government oversight. In addition, oversight may be provided by supervisory boards and audit committees representing investors in matters relating to individual companies. Within a jurisdiction, auditors should be subject to oversight by a body that acts and is seen to act in the public interest.

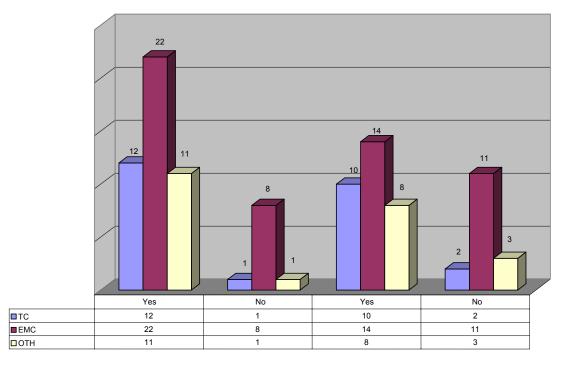
IOSCO believes a mechanism should exist to require auditors to be subject to the discipline of an auditor oversight body that is independent of the audit profession, or if a professional body acts as the oversight body, is overseen by an independent body. Such an auditor oversight body must operate in the public interest, and have an appropriate membership, an adequate charter of responsibilities and powers, and adequate funding that is not under the control of the auditing profession, to carry out those responsibilities. (IOSCO Principles for Auditor Oversight Oct. 2002)

82 % (45/55) of responding IOSCO member jurisdictions have one or more formal oversight bodies that exist to oversee the conduct of auditing and the audits of public listed companies. Among the TC, the percentage is 92 % (12/13) members and among the members of IOSCO's EMC Committee the percentage is 73% (22/30) members.

In 67% (32/48) of the member jurisdictions, the auditor oversight body or one of the oversight bodies is independent of the audit profession, in that they are not subject to the influence of the auditing profession for funding, policies or staffing, or approval of decisions.

Figure 4

# **Oversight Bodies**



(Source: Oversight Section B, Part 1 Question 1 and 2)

A number of models exist for audit oversight body structures of IOSCO member jurisdictions at the end of 2004. In some countries, auditor oversight bodies currently exist within a country's auditing professional organization. In other countries, the oversight bodies have been established outside of the audit profession, but still rely to some degree on the audit professional body for funding, staffing, investigations and execution or approval of disciplinary decisions made. In some of the countries in which the oversight body is within or partly relies upon the country's auditing professional body, there is additional independent or governmental oversight of the auditor oversight body. A number of countries have multiple organizations exercising various aspects of auditor oversight.

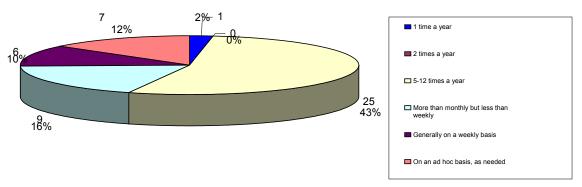
The presence of particular reported responsibilities for auditor oversight bodies varies widely among member jurisdictions. The following outlines the percentage of members reporting responsibility for the functions listed:

50%	Establishment of auditing standards
52%	Establishment of ethics and independence standards
48%	Establishment of quality control standards
59%	Licensing of auditors/public accountants
74%	Investigation of audit failures
55%	Registration of public accounting firms that audit public listed companies
59%	Inspection of public accounting firms
50%	Supervising or monitoring the conduct of peer reviews or inspections
71%	Determining disciplinary actions
60%	Determining remedial and corrective actions
52%	Referral of violations or possible violations to a body responsible for disciplinary, remedial and corrective actions
50%	Information sharing and coordination with foreign oversight bodies

The size of auditor oversight bodies in terms of numbers of staff and board members varies widely among members. Because these quantitative factors may be heavily influenced by size of the capital market and/or issuer or auditor population in a jurisdiction, this summary has selected frequency of meetings of the auditor oversight body, as indicated by the number of responses, as one general indicator of the overall level of activity of an oversight body.

Figure 6





(Source: Oversight Section B, Part 2 Question 5)

The sources of funding and the control of funding for auditor oversight bodies vary widely among member jurisdictions. Some auditor oversight bodies are located in and funded by the auditing professional body in a country. Others are located outside the profession and are funded partially or wholly by governmental resources. Still others are located outside the profession, and are funded by levies and fees paid by public listed companies, banks, securities firms, futures firms, and/or auditors and audit firms that are not under the control of such organizations.

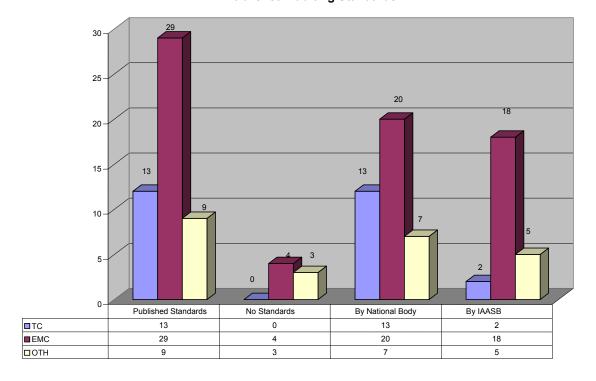
# Section C. Auditing Standards

A mechanism should exist to provide that a body, acting in the public interest, provides oversight over the quality and implementation of auditing, independence, and ethical standards used in the jurisdiction, as well as audit quality control environments. Standards of auditor independence should establish a framework of principles, supported by a combination of prohibitions, restrictions, other policies and procedures and disclosures that addresses at least the following threats to independence: self interest, self-review, advocacy, familiarity, and intimidation. (IOSCO Principles on Auditor Oversight and Principles of Auditor Independence and the Role of Corporate Governance in Monitoring an Auditor's Independence Oct. 2002)

Official, published auditing standards exist in 88% or 51 of the IOSCO member jurisdictions ("members"). Among the TC, the percentage is 100%, (13) among the EMC members, 88% (29), and among other members, 75% (9).

Figure 7

### **Published Auditing Standards**



(Source: Auditing Standards Section C, Part 1 Questions 1, 2, and 3)

In 71% (40/56) of IOSCO member countries, the auditing standards used are published by a national body. This percentage includes 100% (13/13) of the developed market members and 61% (20/30) of the emerging market members.

The national bodies setting auditing standards in member countries are variously placed within the audit profession, outside the profession but linked to it, located wholly outside of and independent of the profession, or operate through combinations of these approaches involving multiple bodies. In most jurisdictions, the government is also involved in audit standards setting to some degree, either by actually setting auditing standards or by overseeing the standards setting process.

IOSCO members currently use both international and national auditing standards. In more than half of both the EMC members and the other members, the auditing standards used are either the International Standards on Auditing (ISAs) issued by the International Auditing and Assurance Standards Board (IAASB) or are national standards partly based on ISAs. Among the TC members, nearly all members have developed their own national frameworks of auditing standards. As reported, one TC member uses ISAs as its national auditing standards and another TC member has drawn in part from ISAs in developing its national standards.

# Section D. Audit Quality Assurance

A mechanism should exist to require that auditors have proper qualifications and competency before being licensed to perform audits, and maintain professional competence. A mechanism should exist to withdraw authorization to perform audits of publicly listed companies if proper qualifications and competency are not maintained.

A mechanism should exist to provide that a body, acting in the public interest, provides oversight over the quality and implementation of auditing, independence, and ethical standards used in the jurisdiction, as well as audit quality control environments. (IOSCO Principles for Auditor Oversight Oct 2002)

In 68% (39/57) of the IOSCO member jurisdictions ("members"), auditors of public listed companies are subject to a quality assurance process and reviews of completed audits that are <u>external</u> to the audit firm. Among members of the TC, the percentage is 100% (13/13), and among members of the EMC the percentage is 52% (17/33).

Audit firms are required to have <u>internal</u> quality control systems in 81% (48/59) of members. Among the member of the TC, the percentage is 93% (13/14), and among members the EMC the percentage is 79% (26/33).

Figure 8

# External QA-Yes External QA-No Internal QC System-No TC EMC OTH

# **External/Internal Quality Assurance Process**

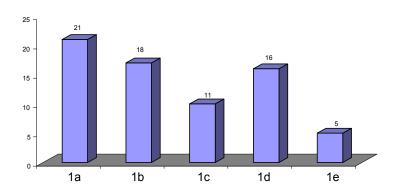
(Source: Audit Quality Assurance Section D, Part 1 Questions 1&2)

Standards for quality control and quality assurance in member countries are set by a variety of bodies within and among countries, including auditing professional bodies,

auditing professional bodies with government oversight, government bodies, independent oversight and standards setting bodies, and combinations of these. (See also charts in Section H on Inspection and Quality Assurance.)

Figure 9

Quality Assurance and Quality Control Standards



(Source: Audit Quality Assurance Section D, Part 2 Question 1)

- 1a Set by an auditing professional body
- 1b Set by an auditing professional body with independent or government oversight
- 1c Set by the government or agency of the government
- 1d Other
- 1e No quality assurance standards have been adopted

# Section E. Auditor Independence and Ethics

Standards of auditor independence should establish a framework of principles, supported by a combination of prohibitions, restrictions, other policies and procedures and disclosures that addresses at least the following threats to independence: self interest, self-review, advocacy, familiarity, and intimidation.

Standards of auditor independence should identify appropriate safeguards that the auditor should implement in order to mitigate threats to independence that arise from permissible activities and relationships. Standards of auditor independence should address specifically the need to ensure appropriate rotation of the audit engagement team such that senior members of a team do not remain in key decision-making positions for an extended period. Standards of auditor independence should require the auditor to

identify and evaluate all significant and potentially significant threats to independence, including those that may have preceded the appointment as auditor, and document how the auditor has applied safeguards to mitigate those threats.

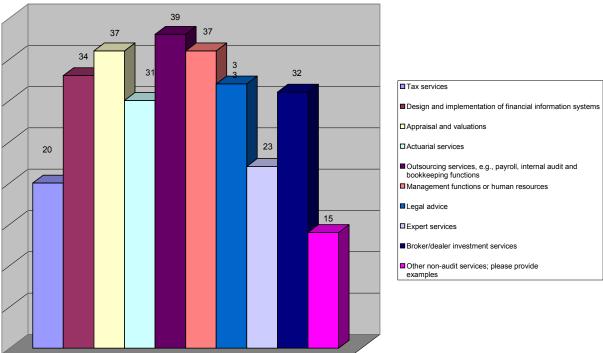
Securities market regulators should ensure that there is a system in place to require prompt disclosure of information about the replacement of an auditor of a listed company. (IOSCO Principles of Auditor Independence and the Role of Corporate Governance in Monitoring an Auditor's Independence Oct. 2002)

In 98% of IOSCO member jurisdictions (57 members), auditors and audit firms are required to be independent of the audited entity and nearly all members have special definitions and requirements for auditor independence. However, the requirements and definitions used have considerable variance in what is required and prohibited.

66% (37/56) of the respondents have lists of prohibited services in their independence requirements. 48% (27/56) of the respondents have lists of permitted services. There are significant variations in what is stated to be permitted or prohibited among reporting jurisdictions.

Figure 10

**Prohibited or Restricted Services** 

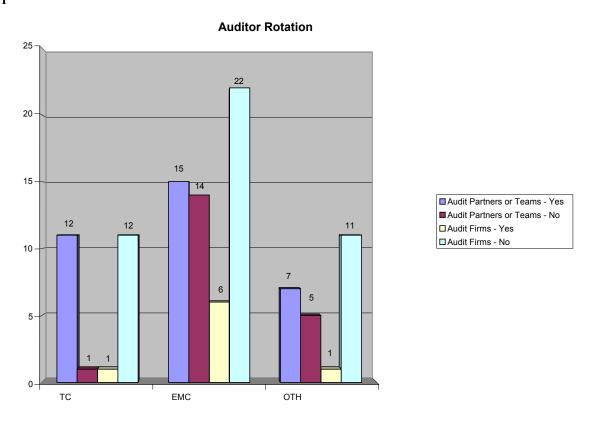


(Source: Auditor Independence Section E, Part 2 Question 3)

In regard to auditor rotation, 63% of members (34/54) require rotation of audit partners and/or engagement teams, while 15% of members (8/53) require rotation of audit firms. Among members in the TC, rotation of audit partners and/or engagement teams is the

prevalent form of rotation, with 92% (12/13) using this approach. One member of the TC requires rotation of audit firms. Among members of the EMC, about half or 52% (15/29) require rotation of partners and/or teams, 21% (6/28) require the rotation of audit firms, and the remainder did not indicate a rotation requirement.

Figure 11



(Source: Auditor Independence Section E, Part 1 Question 6)

# Section F Licensing, Certification and /or Approval for Auditors

A mechanism should exist to require that auditors have proper qualifications and competency before being licensed to perform audits, and maintain professional competence. A mechanism also should exist to withdraw authorization to perform audits of publicly traded companies if proper qualifications and competency are not maintained. (IOSCO Principles for Auditor Oversight Oct. 2002)

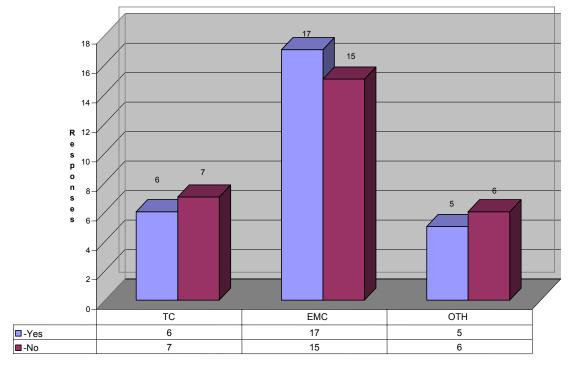
All but two responding jurisdictions ("members") require some form of licensing, certification, and/or approval for auditors. The specifics of what is required to become licensed or approved to audit public listed companies varies among jurisdictions and sometimes also varies within a jurisdiction.

IOSCO member jurisdictions are almost evenly split between those jurisdictions that require and those that do not require a license, certificate or approval to audit listed companies. Some of the requirements include membership in a professional body,

indemnity insurance, minimum number of auditors in firm and in one jurisdiction, an oral in addition to a written test.

Figure 12

License or Certificate or Other Form of Approval Required to Audit Listed Companies

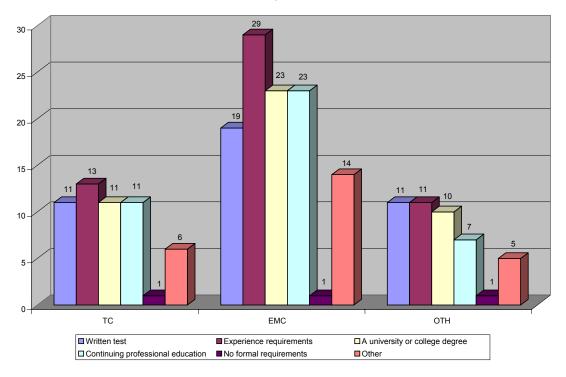


(Source: Licensing Section F, Part 1 Question 2)

85% of TC members and 58 % of EMC members require written tests. 100% (13) of TC members and 88% (29) of EMC members have experience requirements. 85% (11) of TC members and 70% (23) of EMC members require a college degree. 85% (11) of TC members and 70% (23) of EMC members have requirements for continuing professional education.

Figure 13





(Source: Licensing Section F, Part 2 Question 1)

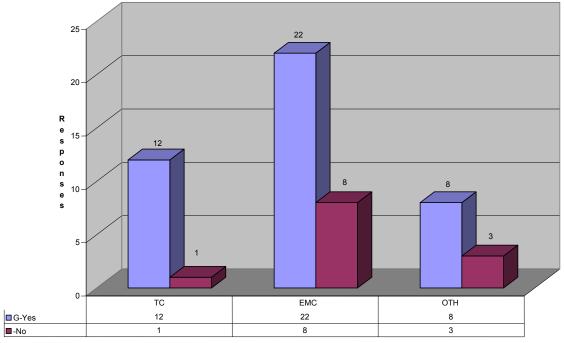
# Section G. Registration Process for Public Accounting Firms

A mechanism should exist to require that auditors have proper qualifications and competency before being licensed to perform audits, and maintain professional competence. A mechanism also should exist to withdraw authorization to perform audits of publicly traded companies if proper qualifications and competency are not maintained. (IOSCO Principles for Auditor Oversight Oct. 2002)

In 78% (42/54) of IOSCO member jurisdictions ("members"), domestic (i.e., within the jurisdiction) auditors are required to register with an oversight body to audit public listed companies listed in the jurisdiction. Among members of the more developed capital markets, this percentage is 92% (12/13). Among members of the EMC, this percentage is 73% (22/30).

Figure 14

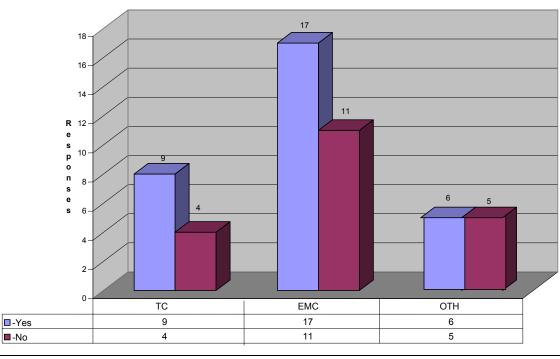
# Registration of Domestic Audit Firms



(Source: Registration Process Section G, Part 1 Question 1)

In regard to auditor registration requirements for foreign companies listed in a member jurisdiction, 62% (32/52) of members require such registration of foreign auditors. Among members of the TC this percentage is 69% (9/13) and among members of EMC this percentage is 61% (17/28).

Figure 15



**Registration Requirements for Foreign Auditors** 

# (Source: Registration Process Section G, Part 1 Question 2)

# Section H. Inspection, Internal and External Quality Assurance Review

A mechanism should exist to require auditors to be subject to the discipline of an auditor oversight body that is independent of the audit profession, or if a professional body acts as the oversight body, is overseen by an independent body. Such an auditor oversight body must operate in the public interest, and have an appropriate membership, an adequate charter of responsibilities and powers, and adequate funding that is not under the control of the auditing profession, to carry out those responsibilities.

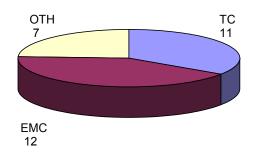
An auditor oversight body should establish a process for performing regular reviews of audit procedures and practices of firms that audit the financial statements of listed public companies. This oversight process may be performed in coordination with similar quality control mechanisms that are in place within the audit profession, provided the oversight body maintains control over key issues such as the scope of reviews, access to and retention of audit work papers and other information needed in reviews, and followup of the outcome of reviews. Reviews should be conducted in a recurring basis, and should be designed to determine the extent to which audit firms have and adhere to adequate quality control policies and procedures that address all significant aspects of auditing.

(IOSCO Principles for Auditor Oversight Oct. 2002)

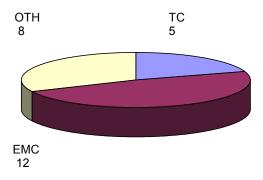
To ensure compliance with regulatory requirements and auditing professional standards, audit firms are required to undergo inspections or reviews conducted by external parties not serving as auditors in 54% (30/56) of IOSCO member jurisdictions ("members"). Among members of the TC this percentage is 79% (11/14) and among members of the EMC this percentage is 40% (12/30).

Audit firms are required to undergo peer reviews for these purposes in 45% (25) of member jurisdictions. Among members of the TC this percentage is 36% (5/14) and among members of the EMC this percentage is 40% (12/30). Some jurisdictions use both methods of quality assurance. 16 jurisdictions have no requirements for an inspection or peer review. In nearly all inspections that are conducted in member jurisdictions, the process includes an assessment of the firm's quality control system.

Figure 16 Required External Inspection or Review



# **Required Peer Review**

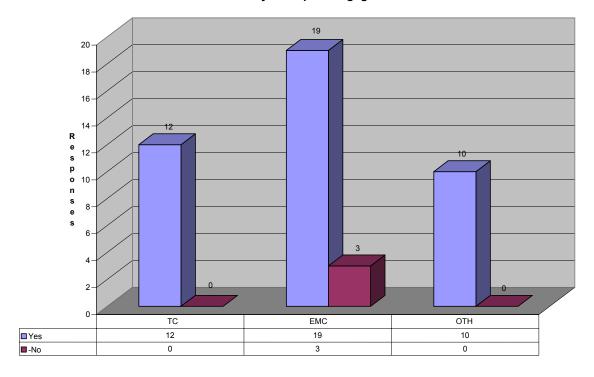


(Source: Inspection and Quality Assurance Section H, Part 1 Question 1a&b)

In 93% (41/44) of IOSCO member jurisdictions, the auditor oversight body has the authority to inspect the audit engagements conducted by audit firms, including engagements that may be involved in litigation.

Figure 17

# **Authority to Inspect Engagements**

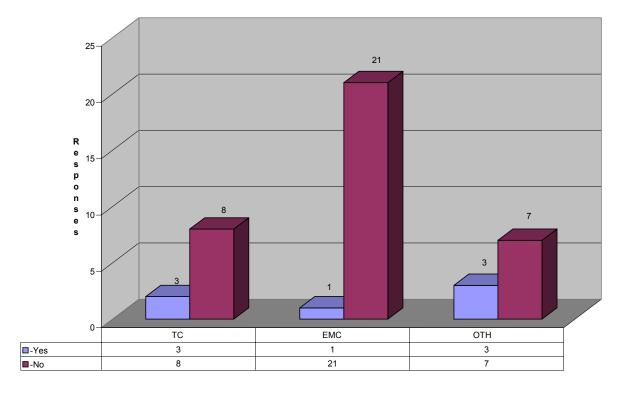


(Source: Inspection and Quality Assurance Section H, Part 1 Question 2)

In 84% (36/43) of the IOSCO member jurisdictions, inspection reports are not public documents. 27% (3/11) of the jurisdictions in the TC and 5% (1/22) in the EMC make the documents available to the public.

Figure 18

# **Inspection Reports Are Public Documents**

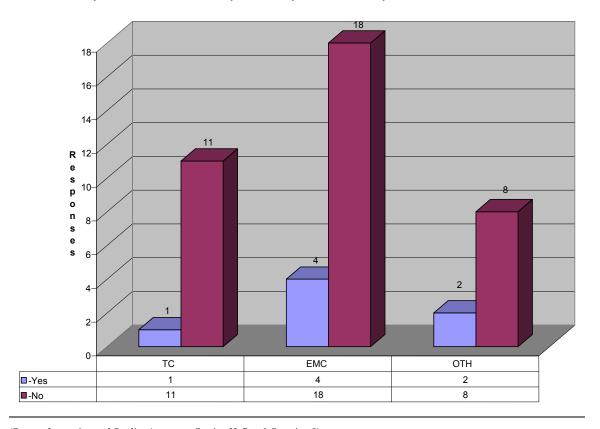


(Source: Inspection and Quality Assurance Section H, Part 1 Question 8)

In 84% (37/44) of the responding IOSCO member jurisdictions, the auditors are not required to provide their inspection reports to audit clients or to make representations to the client regarding the results of the firm's inspection.

Figure 19

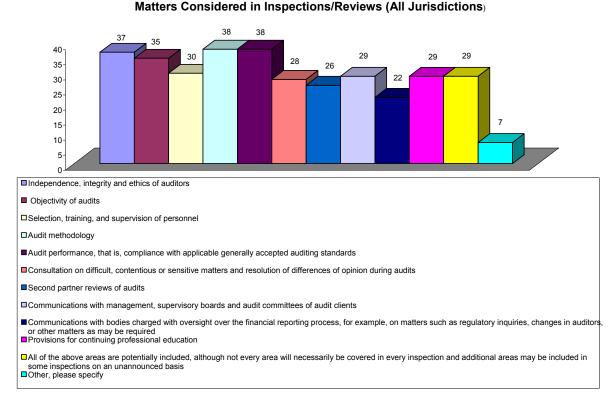
Requirement to Provide Inspection Report or Make Representation to Audit Client



(Source: Inspection and Quality Assurance Section H, Part 1 Question 9)

The areas considered during the inspection process varied among IOSCO member jurisdictions. The 66% (38) of the respondents include audit methodology and audit performance or compliance with auditing standards in the inspections/reviews.

Figure 20



(Source: Inspection and Quality Assurance Section H, Part 2 Question 1)

# Section I. Investigative and Disciplinary Processes

A mechanism should exist to require auditors to be subject to the discipline of an auditor oversight body that is independent of the profession, or if a professional body acts as the oversight body, is overseen by an independent body. Such an auditor oversight body must operate in the public interest, and have an appropriate membership, an adequate charter of responsibilities and powers, and adequate funding that is not under the control of the auditing profession, to carry out those responsibilities.

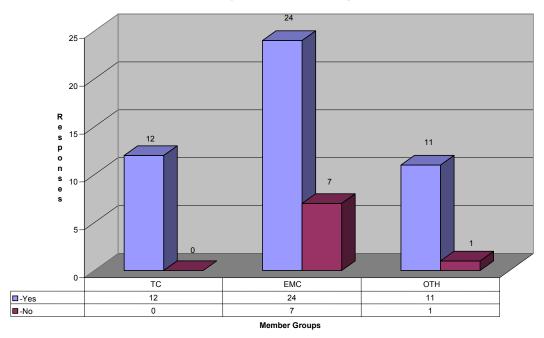
An auditor oversight body should have the authority to stipulate remedial measures for problems detected, and to initiate and/or carry out disciplinary proceedings to impose sanctions on auditors and audit firms, as appropriate.

(IOSCO Principles for Auditor Oversight Oct. 2002)

In 85% (47/55) of IOSCO member jurisdictions, the auditor oversight body in the jurisdiction, or one of the oversight bodies sharing responsibilities for oversight, has the authority to conduct investigations of the work of auditors and audit firms. Among members of the TC, this percentage is 100% (12/12) and among members of the EMC this percentage is 77% (24/31).

Figure 21



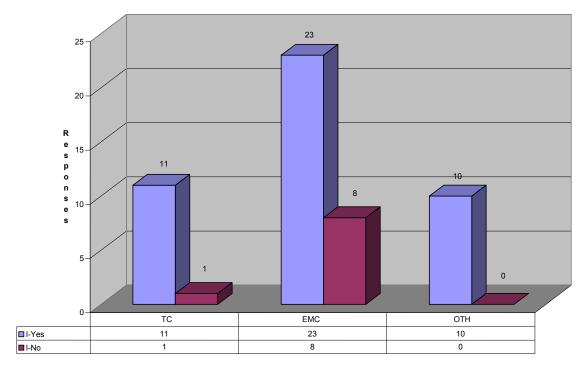


(Source: Investigation and Disciplinary Process Section I, Part 1 Question 1)

Most of the oversight bodies with this responsibility also have the authority to recommend disciplinary actions or impose sanctions on audit firms; however, in approximately a third of members outside of the TC, the sanctions are subject to consultation or approval of the auditing professional organization in the country, or are referred to the professional body to be carried out.

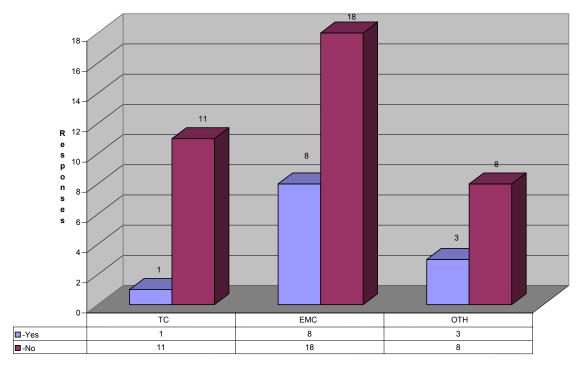
Figure 22

Authority to Take or Recommend Disciplinary Actions and Impose Sanctions



(Source: Investigation and Disciplinary Process Section I, Part 1 Question 2)

Figure 23
Investigations Subject to Approval of, Consultation with, or Referral to the Audit Profession

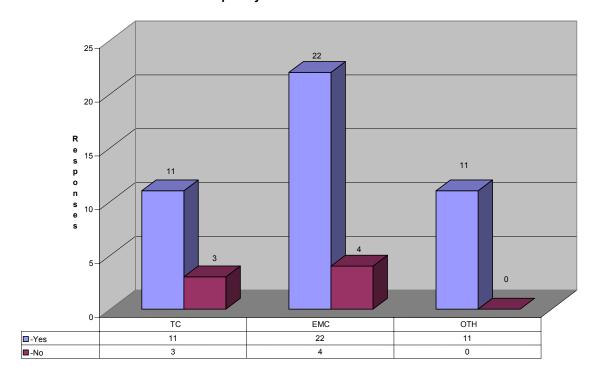


(Source: Investigation and Disciplinary Process Section I, Part 1 Question 3)

Disciplinary actions are disclosed to the public in 86% (44/51) of member jurisdictions. Violations of laws and regulations can be reported to securities regulators and law enforcement authorities in 90% (44/49) of member jurisdictions. Laws and regulations with whistle blower protections, i.e., that direct or allow the auditor to report suspected fraud to governmental authorities exist in 71% (36/51) of member jurisdictions. Among members of the TC, 77% (10/13) have whistle blower protection laws and regulations. Among members of EMC, this percentage is 58% (15/26).

Figure 24

Disciplinary Actions Disclosed to the Public



(Source: Investigation and Disciplinary Process Section I, Part 1 Question 11)

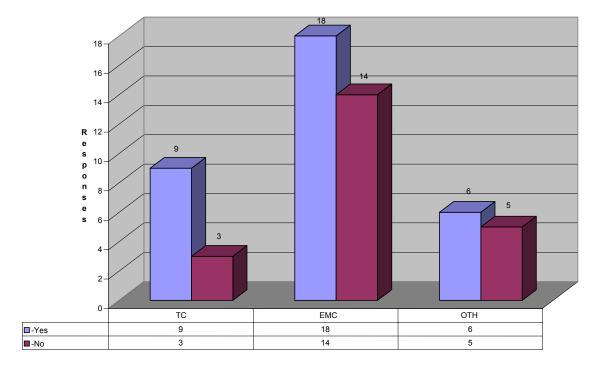
# Section J. Regulatory Cooperation and Information Sharing

In relation to companies operating or listing on a cross-border basis, IOSCO members are encouraged to provide each other, whether directly or through coordinating with the auditor oversight body in their jurisdiction, with the fullest assistance permissible in efforts to examine or investigate matters in which improper auditing may have occurred and on any other matters relating to auditor oversight. Members are also encouraged to explore approaches to enhance cooperation among jurisdictions. (IOSCO Principles for Auditor Oversight Oct. 2002)

Arrangements for cooperation among regulators and auditor oversight bodies within jurisdictions have begun to be established in 60% (33/55) of IOSCO member

jurisdictions. Among members of the TC, this percentage is 75% (9/12). Among members of the EMC, this percentage is 56% (18/32).

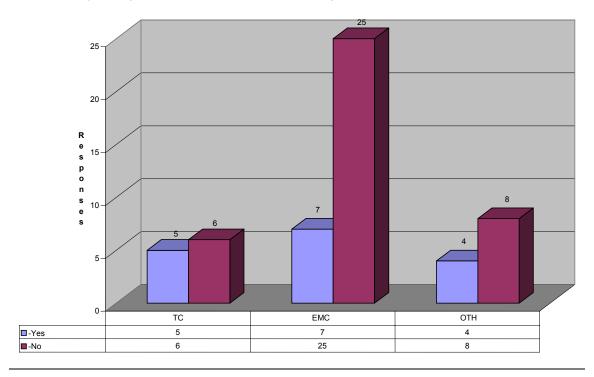
Figure 25
Establishing Arrangements for Cooperation on Oversight Matters within Jurisdiction



(Source: Regulatory Cooperation and Information Sharing Section J, Part 1 Question 1)

Arrangements for cross-border cooperation among regulators and auditor oversight bodies have begun to be established in 29% (16/55) of IOSCO member jurisdictions. Among members of the TC, this percentage is 45% (5/11). Among members of the EMC, this percentage is 22% (7/32). These arrangements have been finalized in less than 20% of member jurisdictions.

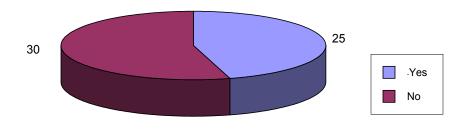
Figure 26
Establishing Arrangements for Cooperation on Oversight Matters with Other Jurisdictions



(Source: Regulatory Cooperation and Information Sharing Section J, Part 1 Question 2)

Potential future arrangements for cross-border cooperation among regulators and auditor oversight bodies are being discussed in 45% (25/55) of IOSCO member jurisdictions. Among members of the TC, this percentage is 50% (6/12). Among members of the EMC, this percentage is 38% (12/32).

Figure 27
Future Cooperative Arrangements Being Discussed with Other Jurisdictions



(Source: Regulatory Cooperation and Information Sharing Section J, Part 1 Question 4)

# Section K. Audit Committee Oversight of Audits and Financial Reporting

IOSCO Principles note that the governance structure of an entity can play an important role in monitoring and safeguarding the independence of its external auditor. The exact form of an entity's governance structure and the roles that any individual governance bodies perform in relation to the external auditor may vary depending on the requirements of national laws. In some jurisdictions, a single body commonly known as an "audit committee" oversees all matters relating to the external auditor. In other jurisdictions, more than one body within the governance structure of a listed entity may assume this responsibility. For ease of reference, the term "audit committee" is used to refer to any governance body or bodies with responsibilities for overseeing the external auditor regardless of whether they have that title.

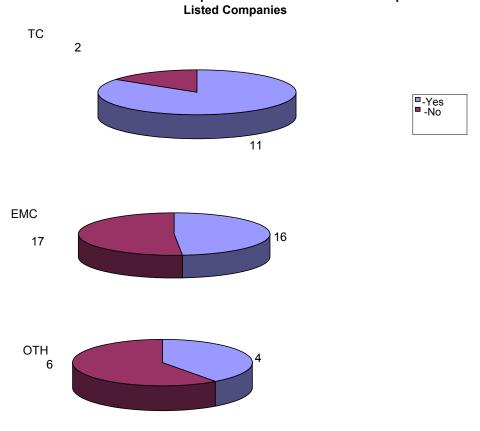
The Technical Committee believes that, regardless of the particular legal structure in a jurisdiction, a governance body that is in both appearance and fact independent of management of the entity being audited and acts in the interests of investors should oversee the process of selection and appointment of the external auditor and the conduct of the audit. The audit committee should be the key representative body with which the auditor interacts, and should on a regular and frequent basis meet with the auditor without management present to discuss any contentious issues that have arisen with management during the course of the audit and whether they have been resolved to the auditor's satisfaction. When selecting an auditor to recommend for appointment or reappointment the audit committee should satisfy itself that the auditor is independent in accordance with applicable standards.

(IOSCO Principles of Auditor Independence and the Role of Corporate Governance in Monitoring an Auditor's Independence Oct. 2002)

Listed public companies are required to have audit committees, or other bodies within the supervisory board or other corporate governance structure that are independent of management, to oversee the financial reporting process and audits in 55% (31/56)of IOSCO's responding member jurisdictions. Among members of the TC, this percentage is 85% (11/13) and among members of the EMC this percentage is 48% (16/33).

Audit Committees or Other Corporate Governance Structures Required for

Figure 28

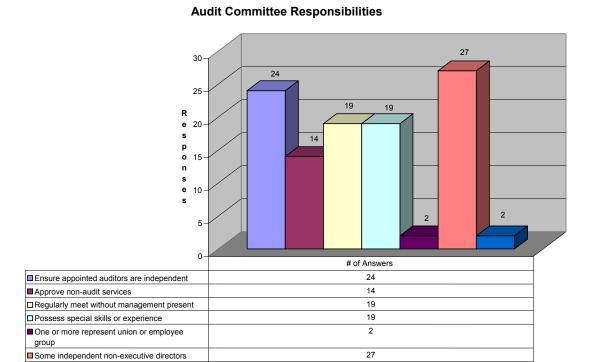


(Source: Audit Committee Oversight Section K Part 1 Question 1)

In regard to selected responsibilities of audit committees, audit committees are held responsible for ensuring that appointed auditors are independent in accordance with applicable standards in 75% (24/32) of the jurisdictions responding. Audit committees are required to meet or communicate on a regular and frequent basis with auditors without management present in 61% (19/31) of the jurisdictions. Audit committees are required to have some, all, or a majority of members to be independent, non-executive directors in 84% (27/32) of responding jurisdictions.

Concerning this last statistic, it should be noted that positive responses could be made regardless of the degree of overall independence of the audit committee, if at least some members of the audit committee were independent, non-executive directors. As corporate governance arrangements for overseeing financial reporting and auditing continue to evolve, an issue for exploration in future years may be the extent of independence of audit committees around the world.

Figure 29

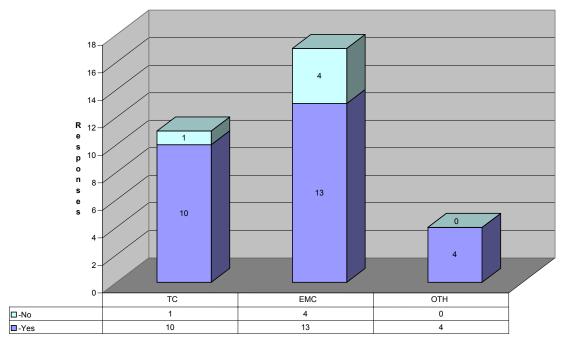


# (Source: Audit Committee Oversight Section K, Part 1 Questions 2-10)

Sole authority to hire or replace auditor

# Requirement for Some Independent Non-executive Directors

2



(Source: Audit Committee Oversight Section K, Part 1 Question 9)

### Attachment A List of Jurisdictions of Responding Members IOSCO Committee Jurisdiction Albania **EMC** Argentina **EMC** Australia TC 3. OTH4. Austria 5. Barbados **EMC** Belgium OTH 7. Bosnia Herzegovina EMC Brazil **EMC** Brunei EMC 10. Canada\* TC China, Peoples Republic of Chinese Taipei 11. **EMC EMC** 13. Colombia **EMC** Cyprus **EMC** 14. 15. Czech Republic **EMC** Denmark OTH16. Egypt **EMC** 17. OTH18. Finland 19. France TC Germany TC 20. Ghana **EMC** 22. Greece OTH Honduras **EMC** 24. Hong Kong SAR TC Hungary **EMC** 26. Ireland OTH27. Isle of Man OTHItaly TC 28. Jamaica **EMC** 30. Japan TC Jersey OTH 32. Kenya **EMC** 33. Korea **EMC** 34. Lithuania **EMC** 35. Luxembourg OTH 36. Macedonia **EMC** Malta **EMC** 37. Mexico TC 38. Netherlands TC39. New Zealand OTH 41. Nigeria **EMC** Norway 42. OTH 43. Pakistan **EMC** 44. Panama **EMC** Poland **EMC** 45. 46. Portugal OTH 47. Romania **EMC** 48. Slovakia **EMC** 49. Slovenia **EMC** Spain 50. TC South Africa EMC 51. Sri Lanka **EMC** 53. Switzerland TC Thailand **EMC** 55. Turkey\*\* EMC 56. UK TC Uruguay **EMC** 57. 58. USA TC Vietnam **EMC** TC- Members of the Technical Committee EMC-Members of the Emerging Markets Committee OTH- Other Ordinary Members of IOSCO \*Combined response for Ontario and Quebec

\*\* Response received post summarization

# ATTACHMENT B (Survey Questionnaire)

# **International Organization of Securities Commissions 2004 Survey on Regulation and Oversight of Auditors**

The IOSCO Technical and Emerging Markets Committees are undertaking this survey to collect information on the current oversight structures and processes for oversight of financial reporting and auditing in participating IOSCO member jurisdictions. The survey is designed to identify national and/or regional responses to financial reporting failures and resulting changes in public expectations for audits, and the extent to which current practices and approaches encompass the IOSCO "Principles of Auditor Oversight" and "Principles of Auditor Independence and the Role of Corporate Governance in Monitoring an Auditor's Independence". The survey is also designed to provide other information which may be useful in efforts to enhance present oversight arrangements in existence. A report of summarized survey results will be made available to the general public when the Survey is completed. In addition, detailed information on individual jurisdiction survey responses with identification will be made available to regulators, standards-setters, and survey respondents on request.

This survey is organized into major subject areas (Sections A-L) combined with three levels or types of questions (Part I, II, and III) for each subject area. If more space is needed, please attach additional sheets with a reference to the section, part and question.

## TABLE OF CONTENTS

# **Sections**

- A. Legal Framework
- B. Regulation and Oversight of Auditors and Audits of Public Listed Companies
- C. Auditing Standards
- D. Audit Quality Assurance
- E. Auditor Independence and Ethics
- F. Licensing, Certification, Approval for Auditors
- G. Registration Process for Public Accounting Firms
- H. Inspection, Internal and External Quality Assurance Reviews
- I. Investigative and Disciplinary Processes
- J. Regulatory Cooperation and Information Sharing
- K. Audit Committee<sup>1</sup> Oversight of Audits and Financial Reporting
- L. Other Matters

# **Appendix** List of Abbreviations and Definitions Used in this Survey

For any question, if you do not know the answer, you may write in "DNK" for "do not know". If a survey question pertains to a matter that is outside of your organization's responsibility, you may write in "NA" for "Not applicable".

To make sure that the survey prints as it should appear in blank form, the survey should be first saved as a Word document before using it to make entries (manual or

1

<sup>&</sup>lt;sup>1</sup> See definition in the Appendix

electronic). You can complete the survey electronically by using the tab key to move to the shaded data entry fields to enter text and by clicking the mouse to check boxes. You may also complete the survey manually, writing in answers and attaching additional sheets as needed.

Completed surveys should be emailed or faxed to the persons listed in the letter accompanying this survey, by September 30, 2004.

For assistance in interpreting questions or for any other questions regarding this survey, please contact the following persons:

Susan Koski-Grafer (202) 942- 4407 Koski-GraferS@sec.gov Janet Luallen (202) 942-4415 LuallenJ@sec.gov

Survey Completed by		
Organization		
Contact Person		
Country		
Email Address		
Telephone Number		
FAX		
<b>Nould your organization like to receive a copy of the completed survey? If</b>	Yes	No
res, please indicate to whom the results should be sent.		
Section A. <u>Legal Framework</u> A. <i>Legal Framework - Part I</i>		
Does your country have specific legislation governing the duties and conduct of auditors?	Yes	No
Does your country have specific governmental regulations covering the duties and conduct of auditors?	Yes	No
Are firms that are licensed or approved to audit public listed companies or other supervised reporting entities required to register with an oversight body or government agency?	Yes	No
Does your country have specific legislation or regulations governing the responsibilities of audit committees, supervisory boards, or other bodies with responsibilities for overseeing the external audits of public listed companies	Yes	No
(hereafter referred to as "audit committees)?		

A	. Legal Framework - Part II
1.	How are requirements for the duties, conduct, regulation, and oversight of auditors
	established? (Check all that apply.)
	Laws and regulations
	Local professional body standards
	International professional body standards
	Contractual terms between clients and auditors
	Business and industry custom or voluntary best practices
	Other (Please explain)
2.	Does the legal framework address oversight for the following entities? (Select all that
	apply).
	Public listed companies
	Non-listed companies subject to government supervision
	Non-listed public interest entities
	All statutory entities under corporation law
	Non-public/private companies
	Other
1	Local Framowork Dart III
	. Legal Framework - Part III  Please list the names of the principal laws and regulations that govern the conduct of audits
1.	for public listed companies and the dates enacted.
	for public fisted companies and the dates chacted.
2.	Please describe the auditor oversight structure that currently exists within the jurisdiction,
	i.e., what organization or organizations oversee the setting of auditing standards, the
	licensing and supervision of auditors, auditor ethics and professional conduct, and/or the
	conduct of audits of public companies. Attach a diagram of the oversight structure if
	available.
1	

3.	Are changes to the current legal framework and/or oversight structure in your j progress? If so, please describe expected changes, the process by which they wand indicate when the changes are expected to occur.		
4.	If your jurisdiction has separate oversight arrangements for non-public companies private companies, public interest entities that are not listed companies, please the extent to which other arrangements are similar or dissimilar to what exists flisted companies.	elaborat	e on
			— — — —
	ection B. Oversight of the Audit Profession and Audits of Public Companies  2. Oversight of the Audit Profession - Part I	<u>S</u>	
	Do one or more formal oversight bodies exist to oversee the conduct of	Yes	No
	auditing and the audits of public listed companies? Please identify the oversight body by name and include the website address.		
	If more than one, please copy this survey and attach answers for all applicable portions of the questionnaire as completed by each oversight body. (If the answer is <b>No</b> , go to Section <b>C</b> .)		
2.	Is this oversight body independent of the auditing profession? By	Yes	No
	"independent" this survey intends the following: it is not a self regulatory body linked to the auditing professional body or association and is not subject to the influence of the auditing profession for funding, policies or staffing, approval of decisions.		

3.	Is this oversight body a self-regulatory body that is linked to the auditing	Yes	No
	profession? (Being "linked" would include bodies whose members are appointed by the accounting and auditing professional body and/or whose funding, policies or staffing is influenced by the professional body.)		
4	If this oversight body is a self-regulatory body that is linked to the auditing	Yes	No
ŕ	profession, is there a mechanism for separate governmental or independent oversight of the oversight body, e.g. by securities regulators or other government agency or by a body established by such regulators? ( <i>Leave blank if not applicable</i> )		
5.	Do charter(s) or rules of operations exist for this auditor oversight body? If yes, please attach copies.	Yes	No
1.	Indicate the functions that are the responsibility of this oversight body. (Select a apply.)  Establishment of auditing standards Establishment of ethics and independence standards Establishment of quality control standards Licensing of auditors/public accountants Investigation of audit failures Registration of public accounting firms that audit public listed companies Inspection of public accounting firms Supervising or monitoring the conduct of peer reviews or inspections Determining disciplinary actions Determining remedial and corrective actions Referral of violations or possible violations to a body responsible for discremedial and corrective actions Information sharing and coordination with foreign oversight bodies	ès	ry,
	Other (Please list and explain)	- - -	

2.	Indicate the functions that this oversight body <i>that apply.)</i>	has assigned or delegated to others. (Select all
	Establishment of auditing standards  Establishment of ethics and independe  Establishment of quality control stands  Licensing of auditors/public accountant  Investigation of audit failures  Registration of public accounting firms  Inspection of public accounting firms  Determining disciplinary actions  Determining remedial and corrective at Referral of violations or possible violations	ards ints s that audit public listed companies ctions tions to a government authority tions to a private sector body
3.	How many members and staff does this overs time? (Select the appropriate boxes.)  Oversight Body Members  Full time  0  1-5  6-10  10-15  15+ Part time  0  1-5  6-10  11-5  15+ D1-15  15+ D1-15  15+ D1-15  15- D1-15 D1-15 D1-15 D1-15 D1-15 D1-15	Oversight Body Staff
4.	Number of public listed companies in this jur	isdiction:

٥.	How often do the Board/principal members ("the Board") of this oversight body meet? (Please answer this only for oversight bodies other than governmental securities regulators
	and check all that apply)
6.	☐ 1 time a year ☐ 2 times a year ☐ 5-12 times a year ☐ More than monthly but less than weekly, i.e., more than 12 but less than 52 times a year ☐ Generally on a weekly basis ☐ On an ad hoc basis, as needed (If this item is checked, please attach explanation of circumstances under which the Board can call an ad hoc meeting and what frequency might be expected for such meetings.) What is the length of the term that oversight board members can serve? (Select all appropriate boxes.)
	☐ 1 year ☐ 2 years ☐ 3 years ☐ 3+ years ☐ Indefinite ☐ With renewal option for terms
/.	What is the actual number of, and policy or criteria regarding, current or former auditors serving on the board or at the senior level of the oversight body? (Select the appropriate box and attach a description of the criteria if available.)
	All or most members may be current audit practitioners
	No current or former audit practitioner may serve
	No current audit practitioner may serve, but former auditors that have not practiced
	No current audit practitioner may serve, but former auditors that have not practiced within the last 3 to 5 years may serve
	within the last 3 to 5 years may serve  Only one member may be a current or former audit practitioner
	within the last 3 to 5 years may serve
	within the last 3 to 5 years may serve  Only one member may be a current or former audit practitioner  A majority of the board must not be current or former audit practitioners
	within the last 3 to 5 years may serve  Only one member may be a current or former audit practitioner  A majority of the board must not be current or former audit practitioners
	within the last 3 to 5 years may serve  Only one member may be a current or former audit practitioner  A majority of the board must not be current or former audit practitioners
В	within the last 3 to 5 years may serve  Only one member may be a current or former audit practitioner  A majority of the board must not be current or former audit practitioners  Other (please describe)
	within the last 3 to 5 years may serve  Only one member may be a current or former audit practitioner  A majority of the board must not be current or former audit practitioners
	within the last 3 to 5 years may serve  Only one member may be a current or former audit practitioner  A majority of the board must not be current or former audit practitioners  Other (please describe)  C. Oversight of the Audit Profession - Part III
	within the last 3 to 5 years may serve  Only one member may be a current or former audit practitioner  A majority of the board must not be current or former audit practitioners  Other (please describe)  C. Oversight of the Audit Profession - Part III

2.	Under what conditions may members of this oversight body be removed and by whom?
3.	Who or what determines what functions this oversight body performs?
4.	For the functions that this body assigns or delegates to others (as noted in Section B, <i>Part II</i> question 2 above), please explain who performs the delegated function(s) and how this oversight body monitors execution of the delegated function(s).
5.	How is this oversight body funded?
6.	Is this oversight body's funding subject to change, approval, or the influence of a person or organization affiliated with the public accounting profession?
7.	If this body is a self-regulatory body that is overseen by a higher-level oversight body, please provide a full explanation of that oversight.

S	ection C. <u>Auditing Standards</u>		
(	C. Auditing Standards - Part I		
1.	Do official published auditing standards exist in this jurisdiction?	Yes	No
2.	Are these auditing standards developed and issued by a national body?	Yes	No
		П	
3.	Are these auditing standards developed and issued by the International	Yes	No
	Auditing and Assurance Standards Board (IAASB)?		
4.	Are the national or other permitted auditing and professional standards used in	Yes	No
	<ul><li>this jurisdiction established in a public forum that includes:</li><li>Due process that includes exposure of proposals to the public for</li></ul>		
	review and comment, as well as consideration of comments received?	Yes	No
	<ul> <li>Transparency of the rulemaking procedures and periodic reporting to the public?</li> </ul>		
	• Public oversight?	Yes	No
_	A 1't C 11': 1'-t- 1	Yes	No
5.	Are auditors of public listed companies required to provide a separate public report on any public listed company subject matters other than the financial statements?		
		Yes	No
6.	Are public reports on internal control over financial reporting in connection with the annual audit required to be prepared for securities regulators and investors?		
7.	Are non-public reports on internal control over financial reporting prepared	Yes	No
	for audit committees, supervisory boards and/or others charged with governance?		
			1
_(	C. Auditing Standards - Part II		
1.	Auditing standards are (Select all that apply):		
	Set by an auditing professional body		
	Set by an auditing professional body with independent or government overs	-	
	Set by an independent private sector body that is not linked to the audit prof.  Set by the government or agency of the government	ession	
	☐ ISAs as issued by the IAASB		

	ISAs with modifications for country requirements
	No auditing standards have been adopted
	Other (please explain in Part III)
$\boldsymbol{c}$	. Auditing Standards - Part III
1.	If the standards in <i>Part II</i> are established or set through "Other" means, please explain.
	<del>,</del>
2	Please describe the nature and scope of any separate auditor report or reports on matters
۷.	other than the financial statements that is required in your country and is available to the
	public.
	Puest.
3.	If auditor reports on internal control over financial reporting are prepared in this
	jurisdiction, please indicate if such reports are prepared regularly or only on request and for
	whom the reports are prepared.
	<del></del>

## Section D. Audit Quality Assurance

D. Audit Quality Assurance - Part I		
1. Are auditors conducting audits of public listed companies subject to a quality assurance process or system external to the audit firm that reviews audits	Yes	No
that have been completed?		
•		
2. Are auditors required to have an internal quality control system?	Yes	No
D. Audit Quality Assurance - Part II		
1. Quality assurance and quality control standards in this country are:		
Set by an auditing professional body		ļ
Set by an auditing professional body with independent or government overs	sight	
Set by the government or agency of the government		
Other (please explain in <i>Part III</i> below)		
☐ No quality assurance standards have been adopted		
D. Audit Quality Assurance - Part III		
1. Please describe the elements, structure and process of the external audit quality		nce
system applicable to audits of public listed companies, if one exists in your cou	ıntry.	
		<del></del>
Section E. Auditor Independence and Ethics		
E. Auditor Independence - Part I		
1. Are the auditor and the audit firm required to be independent of the audited	Yes	No
entity?	103	110
2. Has a special definition and/or requirement been established for auditor	Yes	No
independence in this jurisdiction? (If No, go to question 9.)		
	<u>                                    </u>	
3. Does the definition or requirement for independence include lists of permitted services?	Yes	No
501 v 1005 :		

4.	Does the definition or requirement for independence include lists of prohibited services?	Yes	No
5.	Is information about a change of the auditor for a listed company required to	Yes	No
	be disclosed to securities regulators?		
6.	Regarding auditor rotation:	Yes	No
	A. Have requirements been established for rotation of audit partners and/or engagement teams?		
	B. Have requirements been established for rotation of audit firms?	Yes	No
7.	Is the auditor required to discuss with the audit committee the provision of other services to the audited entity that might cause threats to the firm's	Yes	No
	independence and the safeguards to mitigate those threats and/or provide a written representation of independence?		
8.	Are the auditors and auditing firms required to annually confirm their	Yes	No
	independence to the audit committee?		
9.	Are auditors and audit firms subject to written professional ethics	Yes	No
	requirements? (If the answer is No, go to Part II.)		
10	. Do the requirements cover the auditor's responsibility for:		
	• Integrity	Yes	No
	• Objectivity	Yes	No
		Yes	No
	<ul> <li>Professional competence</li> </ul>		
	• Confidentiality	Yes	No
	• Due care	Yes	No

E. Auditor Independence - Part II

1.	Auditor independence standards are (Select all that apply):
	☐ Set by an accounting professional body
	Set by an accounting professional body with independent or government oversight
	Set by the government or agency of the government
	Set by an independent private sector body outside the auditing profession
	Established by law or regulation
	☐ IFAC ethics code (Code established by the International Federation of Accountants)
	IFAC ethics code with modifications for country requirements
	No standards on auditor independence have been adopted
	Safeguards to protect the firm against threats to independence
	Other (please explain in Part III)
2.	Areas addressed by auditor independence rules include (Select all that apply):
	Direct financial investment in the audited listed company
	Indirect financial investment in the audited listed company
	Family relationship
	Business relationship
	Employment with the audited entity
	Scope of persons and entities, inside and outside the firm, to whom independence
	rules apply
	Indemnification in case of litigation
	Contingent Fees
	Debtor/creditor relationships
	Other – (Please list)
	United – (1 lease list)
3	Services that the auditor is prohibited or restricted from providing for audit clients include
٥.	(Select all that apply.):
	Tax services
	Design and implementation of financial information systems
	Appraisal and valuations
	Appraisal and variations  Actuarial services
	Outsourcing services, e.g., payroll, internal audit and bookkeeping functions
	Management functions or human resources
	Legal advice
	Expert services
	Broker/dealer investment services
	Uther non-audit services; please provide examples

4.	How are professional ethical codes established and enforced? (Select all that apply.)
	Established by law or regulation
	Set and enforced by an accounting professional body
	Set and enforced by an accounting professional body with independent or government oversight
	Set and enforced by the government or agency of the government
	Set and enforced by an independent private sector body outside the auditing
	profession
	The IFAC code of ethics enforced locally
	The IFAC code of ethics with modifications for country requirements and enforced
	locally
	No code of ethics
	Other (please explain in <i>Part III</i> below.)
	Other (please explain in 1 art III below.)
-	
<i>E</i> .	Auditor Independence - Part III
1.	Please describe how and to what extent permitted and prohibited services differ from what
	is permitted under the IFAC Code of Ethics.
2.	If you checked other in <i>Part II</i> , question 1, please explain how auditor independence
	standards are set.
	standards are set.
3.	Please explain how and what information about auditor changes is disclosed, if you
	answered "yes" to question 5 in Part I.
	<del></del>
_	
4.	
	teams.

			_
			_ _ _
5.	If applicable, please specify the rotation period for audit firms.		
6.	Please list all relevant laws, regulations and codes, which address auditor eth independence requirements.	ics and	
7.	Please explain the extent to which tax services are restricted or prohibited.		
	ction F. <u>Licensing/Certification/Approval for Auditors</u>		
1.	Licensing - Part I  Are auditors required to be licensed, certified or approved to conduct audits of any company? If yes, please indicate the name or names of the licensing/certification/approval body (or bodies).	Yes	No
2.	Are auditors required to be licensed, certified or approved to specifically conduct audits of listed companies? (If No to both 1 and 2, go to Section G. If yes, please indicate the name or names of the licensing/certification/approval body or bodies)	Yes	No

3.	Is compliance with the licensing or certification requirements verified at	Yes	No		
	time of initial application?				
1	Are there ongoing professional education requirements, which must be met	Yes	No		
4.	to renew licenses or maintain good standing?	res	110		
	to renew needses of maintain good standing:				
5.	Is there a mechanism to revoke licenses or approval to conduct audits for	Yes	No		
	failure to maintain the necessary qualifications?				
	<b>7</b> 1				
	T. Licensing - Part II				
1.	Select all that apply to the requirements to become licensed to audit listed con	npanies	• •		
	A commoderative visition test				
	☐ A comprehensive written test ☐ Experience requirements				
	A university or college degree				
	Continuing professional education				
	No formal requirements exist				
	Other ( <i>Please explain in Part III</i> )				
	Unit (1 lease explain in 1 art III)				
F	E. Licensing - Part III				
1	Are there any other licensing or approval requirements for firms or individuals	auditin	g		
	listed companies?				
	noted companies.				
	T 1: 21.11 1 1 1 1 2 1	1	41		
2.	Is compliance with licensing or approval requirements checked or monitored s and if so, by whom?	ubseque	ently,		
	and it so, by whom?				
3.	Please explain how compliance with licensing or approval requirements is veri	fied if y	/ou		
	answered "yes" to question 3 in Part I.				

		_ _ 
Section G. Registration Process for Public Accounting Firms  G. Registration Process - Part I		
1. Are domestic (i.e., within the jurisdiction) auditors required to register with	l I	No
an oversight body to audit public listed companies listed in the jurisdiction	n?	
2. Are foreign (i.e., outside the jurisdiction) auditors required to register with	h an Yes	No
oversight body to audit public listed companies listed in the jurisdiction?		
3. Must domestic auditors register with an oversight body to conduct audits		No
subsidiaries, ventures, or other subdivisions of multinational consolidated group entities that are public listed companies?		
4. Must foreign auditors register with an oversight body to conduct audits of		No
subsidiaries, ventures, or other subdivisions of multinational consolidated group entities that are public listed companies?		
5. Have cooperative arrangements been established and finalized with other	Yes	No
jurisdictions with specific provisions for registering foreign accounting firms?		
6. Are there exemptions from registration?	Yes	No
7. Are there sanctions that can be imposed on firms that fail to register?	Yes	No
8. Can firms that do not presently audit the consolidated group accounts of public companies also register with the oversight body?	Yes	No
public companies also register with the oversight body?		
G. Registration Process - Part II		
<ul> <li>Select all items of information which registered firms are required to provide a Name and address</li> <li>Size of firm</li> </ul>	ide:	
List of partners and owners		

	List of firm professional personnel	
	Organizational chart	
	List of industries served	
	List of auditing engagements or clients	
	List of initial engagements	
	Number of offices	
	Location of offices	
	List of pending criminal, civil or disciplinary proceeding against the firm	
	Relationship with networks of firms	
	Description of quality control system or quality control policies	
	Independence confirmations and reports	
	Continuing professional education records	
	Breakdown of fees for service	
	Annual reports or periodic updates to information provided	
	Other (Please specify)	
	Office (1 tease speedy)_	
(	G. Registration Process - Part III	
	Please describe the process for registering firms for oversight and any other information	ı that
	must be submitted.	
2.	How many audit firms are currently registered?	
	, <u>——</u>	
3.	What are the sanctions that can be imposed on firms that fail to register for oversight?	
4	Under what conditions are exemptions granted and who has the authority to grant the	
''	exemption from registration?	
	exemption from registration.	

#### Section H. Inspection, Internal and External Quality Assurance Review

H. Inspection and Quality Assurance - Part I

1.	A. Are firms required to undergo inspections or reviews conducted by external parties not serving as auditors, to ensure compliance with regulatory requirements, and auditing and applicable professional standards?	Yes	No
	B. Are firms required to undergo peer reviews to ensure compliance with regulatory requirements, and auditing and applicable professional standards? (If the answer is No to both 1A and 1B, go to Section I.)	Yes	No
2.	Does the oversight body have the authority to inspect audit and review engagements, including engagements subject to litigation?	Yes	No
3.	Does the inspection process include assessments of quality control systems, including compliance with independence requirements?	Yes	No
4.	Does the inspection process include a review of selected audit engagements conducted by a firm, including audits performed by various offices and firm partners?	Yes	No
5.	A. Do inspections cover a specified period of time?	Yes	No
	B. Do inspections cover specified engagements or types of engagements?	Yes	No
6.	Are there special qualifications that must be met to conduct inspections?	Yes	No
7.	Is a written inspection report issued?	Yes	No
8.	Are inspection reports public documents?	Yes	No
9.	Are firms required to provide inspection reports to audit clients or make	Yes	No
	representations to their clients regarding the results of the firm's inspection?		

H. Inspection and Quality Assurance - Part II

H. Inspection and Quality Assurance - Part II
1. Areas considered in an inspection /review include (please check all that apply):
Independence, integrity and ethics of auditors
Objectivity of audits
Selection, training, and supervision of personnel
Audit methodology
Audit performance, that is, compliance with applicable generally accepted auditing standards
Consultation on difficult, contentious or sensitive matters and resolution of
differences of opinion during audits
☐ Second partner reviews of audits
Communications with management, supervisory boards and audit committees of audit clients
_
Communications with bodies charged with oversight over the financial reporting
process, for example, on matters such as regulatory inquiries, changes in
auditors, or other matters as may be required
Provisions for continuing professional education
All of the above areas are potentially included, although not every area will
necessarily be covered in every inspection and additional areas may be included
in some inspections on an unannounced basis.
Uther, please specify
<del></del>
2. The evergight hady (places shook all that apply):
2. The oversight body (please check all that apply):
Accepts or has a process to oversee the review and acceptance of inspection reports
Determines and establishes how inspections are to be conducted
Establishes the qualifications for inspectors
Determines when firms are to be inspected
Determines the criteria for the selection of engagements to be reviewed for the inspection
Decides what engagements, if any, may be excluded for legal or other reasons
Establishes document retention requirements for inspections
Reviews statistical reports to evaluate the results of the inspection program
Establishes the process for appeals
Resolves disputed matters that arise as a result of the inspection
Determines or approves sanctions and disciplinary actions
Maintains records of all inspections
Other, please specify

## H. Inspection and Quality Assurance - Part III

1.	What is the inspection or quality assurance review cycle (i.e., what is the frequency or how often are reviews conducted) for firms conducting audits of public listed companies?
2.	What are the retention requirements for inspection reports and who maintains the records?
3.	How is the program funded and resourced?
4.	Who conducts the inspections or quality assurance reviews and what are the qualifications for inspectors or quality assurance reviewers?
5.	What is the process for recruiting and selecting inspectors or quality assurance reviewers?
6.	Who has responsibility for the acceptance or approval of quality assurance review/inspection reports?

7.	Under what circumstances are exemptions from inspection/review granted?		
			_
			- -
8.	If inspection/review reports are made available to the public, please discuss wh under what conditions.	en and /	or
			_
			_
			_
S	ection I. Investigative and Disciplinary Processes		
I	Investigative and Disciplinary Processes - Part I		
	Does an oversight body have authority to conduct investigations of the work	Yes	No
	of auditors and auditing firms?		
2.	Does the oversight body have the authority to take, or recommend to another	Yes	No
	body having such authority, disciplinary actions and impose sanctions on auditors and audit firms? (If No to both 1 and 2, go to Section J.)		
3.	Is this authority to conduct investigations or to execute disciplinary action subject to the approval of, consultation with, or referral to, an auditing	Yes	No
	professional organization or any person affiliated with a public accounting firm before disciplinary measures are carried out?		
4.	Does the oversight body have the authority to request the submission of audit	Yes	No
	working papers and other audit documentation for investigations?		
5.	Does the oversight body have the authority to require the retention of audit	Yes	No
	working papers and other pertinent documentation?		
6.	Are written reports on the results of investigations prepared?	Yes	No
7.	Is information relating to investigations in progress kept confidential and only disclosed to staff of the investigating body?	Yes	No
8.	Is information relating to completed investigations kept confidential and only	Yes	No
	disclosed to staff of the investigating body?		
9.	Is there a provision for firms to appeal disciplinary actions?	Yes	No

10. Are there any automatic or mandatory disciplinary actions?	Yes	No
11. Are disciplinary actions disclosed to the public	Yes	No
	<b>T</b> 7	
12. Can violations of laws and regulations be reported to securities regulators and law enforcement authorities?	Yes	No
law emoreement authorities:	ΙП	
13. Are there laws and/or regulations with whistle blower protections, i.e., that	Yes	No
direct or allow the auditor to report suspected fraud to governmental		
authorities?		
I. Investigative and Disciplinary Processes - Part II		
1. Select <b>all</b> that apply with regard to the disciplinary and/or remedial and correct:	ive action	ons
the oversight body may impose or recommend to the body having such authorit		
Continuing education in auditing and professional ethics  Re-inspection within a specified period		
Re-issuance of audit report		
Prohibit from auditing listed companies		
Prohibit from performing firm inspections		
Monetary fine		
Criminal penalties and imprisonment  Other, please specify:		
Under, please specify.		
I. Investigative and Disciplinary Processes - Part III		
1. Explain any other disciplinary actions that can be imposed and under what cond	ditions.	
2. Explain the appeals process available to firms as a result of disciplinary actions	and to	
whom appeals are made.		
1		

3. Explain what criteria have been established for mandatory disciplinary actions.	ons.		
4. Under what conditions are investigations undertaken?			
5. Who conducts the investigations?			
6. If disciplinary actions are disclosed to the public, please attach a description of when and how such disclosure occurs.			
Section J. Regulatory Cooperation and Information Sharing  J. Regulatory Cooperation - Part I			
1. Have the securities regulator and/or the auditor oversight body or bodies begun to establish arrangements for cooperation on auditor oversight matters with other bodies within your jurisdiction?	Yes	No	
2. Have the securities regulator and/or the auditor oversight body or bodies in your jurisdiction begun to establish arrangements for cooperation on auditor oversight matters with regulators or auditor oversight bodies in other national jurisdictions?	Yes	No	

3.	Are there any cooperative arrangements on auditor oversight matters that have been finalized with regulatory or oversight bodies in other national	Yes	No
	jurisdictions as of July 2004?		
4.	Are there potential future cooperative arrangements that are currently	Yes	No
	being discussed and/or negotiated with other regulators or oversight bodies in other national jurisdictions?		
J.	. Regulatory Cooperation - Part II		
	Please check the statement that most closely describes your belief regarding legal framework in your jurisdiction on cross-border regulatory cooperation oversight matters and add explanation if you wish.		
	<ul> <li>☐ The legal framework in my jurisdiction has requirements or obstacles that make it impossible to share information with regulators or auditor oversight bodies in other countries</li> <li>☐ The legal framework in my jurisdiction has requirements or obstacles that make it difficult, but usually not impossible, to share information with regulators or auditor oversight bodies in other countries</li> <li>☐ The legal framework in my jurisdiction does not contain impediments to sharing information with regulators or auditor oversight bodies in other countries</li> </ul>		
2.	Please check the statement that most closely describes your belief regarding legal frameworks in other jurisdictions on cross-border regulatory cooperat oversight matters, and add explanation if you wish.		
	<ul> <li>☐ The legal frameworks in other jurisdictions make it impossible to share information with regulators or auditor oversight bodies in other countries</li> <li>☐ The legal frameworks in other jurisdictions make it difficult, but usually not impossible, to share information with regulators or auditor oversight bodies in other countries</li> <li>☐ The legal frameworks in other jurisdictions are not an obstacle to sharing information with regulators or auditor oversight bodies in other countries</li> </ul>		
J.	. Regulatory Cooperation - Part III		
	If you have arrangements for cooperation with other regulators, oversight b authorities within your own jurisdiction, please describe the arrangements.	odies, or o	other

2	If you have arrangements for accordance with regulators, everyight hading or at	h.o.r.	
۷.	If you have arrangements for cooperation with regulators, oversight bodies or oth authorities in other national jurisdictions that have been established and finalized provide a description of the arrangements. If arrangements for regulatory cooper other jurisdictions have not been finalized but are currently under discussion or replease provide as full a description of the areas being discussed as possible.	l, please ration w	vith
	ection K. Audit Committee Oversight of Audits and Financial Reporting		
	X. Audit Committee Oversight - Part I	<b>X</b> 7	<b>N</b> T
1.	Are listed companies required to have audit committees or a body within the supervisory board or other corporate governance structure that is independent of management to oversee the financial reporting process and audits? ( <i>If No</i> ,	Yes	No
2.	go to Section L.) Are audit committees held responsible for ensuring that appointed auditors are	Yes	No
۷.	independent in accordance with applicable standards?	105	110
3.	Do the auditors have to confirm to the audit committee in writing that they are independent in accordance with applicable standards?	Yes	No
1	Are audit committees required to approve any non-audit services provided by	Yes	No
4.	Are audit committees required to approve any non-audit services provided by auditors?	1 es	110
_		<b>T</b> 7	
5.	Are audit committees required to meet or communicate on a regular and frequent basis with auditors without management present?	Yes	No
6	Are audit committee members required to have any special skills or	Yes	No
٠.	experience?		
		<b>T</b>	
/.	Are there requirements for one or more members of the audit committee to be from a union or other group representing the company's employees?	Yes	No

8. Are there requirements for one or more members of the audit committee to	Yes	No
serve as a representative of minority interest shareholders?		
9. Are audit committees required to have some, all or a majority of members to be independent, non-executive directors?	Yes	No
10. Does the audit committee have the sole authority to hire or replace the auditor?	Yes	No
11. Do securities regulators or other government authorities have to approve the appointment or replacement of auditors?	Yes	No
appointment of replacement of additions:		
Select all that apply. Audit Committees oversee the:   Selection and appointment of auditors   Dismissal of auditors   Negotiation of audit fees   Approval of audit fees   Conduct of the audit   Resolution of disagreements between the auditor and management   Types of relationships the auditor may have with the company   Types of non-audit services the auditor may provide   Hiring of audit firm personnel for senior positions within the company   Other, please specify:		
2. Are there requirements for audit committees established under: (select all that  Legislation Government regulations Exchange rules Other (Please explain)	apply)	

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1.	Please describe any requirements for audit committees to report to shareholders on actions taken regarding auditor independence and/or audit related issues.
2.	If auditors are required to confirm to the audit committee that they are independent, how often is this done and when?
3.	If audit committee members are required to have special skills or experience, please describe or attach a description of the skills or experience required for one or more audit committee members.
4.	If audit committees are required to have some, all or a majority of members that are independent, non-executive directors, please attach the definition of independence that is used for this purpose and describe the specific audit committee membership requirement.
5.	If securities regulators or government authorities have to approve the appointment or replacement of auditors, what factors are considered in making the approval decision?

Section L. Other Matters						
1.	Describe any other oversight policies, processes or structures, or planned reform efforts to enhance the oversight of auditing and the conduct of audits. Also please discuss or describe any other matters that you feel are relevant to the subjects of this survey.					

THANK YOU FOR YOUR PARTICIPATION

#### **APPENDIX**

#### **Abbreviations**

IAASB – The International Auditing and Assurance Standards Board in IFAC

IFAC – The International Federation of Accountants

ISA – International Standards on Auditing

ISQC -International Standards on Quality Control

MOU – Memorandum of Understanding

PAB – Public Accountability Board

PCAOB – U.S. Public Company Accounting Oversight Board

#### **Definitions of Terms as Used in This Survey**

**Audit Client** -- the reporting company whose financial statements are the subject of the audit, along with its Board of Directors and Audit Committee or Supervisory Board.

**Audit Committee** -- A committee, supervisory board or other governance body with the responsibility for overseeing the external audit of a public company.

**Auditor** – An individual auditor or audit firm (see also "Firm").

**Firm** -- A sole practitioner, partnership or corporation of professional accountants that issues any audit report with respect to any issuer or plays a substantial role in the preparation or furnishing of an audit report with respect to an issuer.

**Independent** -- criteria for independence of auditors and for members of audit committees may vary by jurisdiction. Please answer each question regarding independence in the context of the definition used in your jurisdiction, and attach a description of the definition and criteria for independence that is used locally.

**Internal Quality Control System** -- Policies and procedures carried out within an audit firm that are designed to provide the firm with reasonable assurance that the firm and its personnel comply with professional standards and applicable regulatory requirements, and that the reports issued by the firm are appropriate. The system of quality control should address leadership responsibility for quality within the firm, ethical requirements, acceptance and continuance of clients, human resources, engagement performance and monitoring.

**Issuer** -- Any public company that is required to file reports with securities regulators or stock exchanges or that has filed a registration statement for a public offering of debt or equity securities.

**Inspection** -- An <u>external</u> review or assessment of the firm 's system of quality control for audits of financial statements of listed companies, including review of the firm's quality control policies and procedures and engagement working papers to evaluate the functioning of the system of quality control, as well as the degree of compliance with the system and with

professional and applicable regulatory and legal requirements with respect to audits of financial statements.

**License** -- A permit granted by an authority in a jurisdiction that authorizes auditors to conduct audits of public companies.

**Listed Company --** See "Public Listed Company".

**Network of Firms** -- A group of firms under common control, ownership or management that share common systems, risk management and other quality control policies and that the investor would perceive as being part of the same firm nationally or internationally.

**Oversight** -- The responsibility to watch the auditors of public companies and to take actions to ensure that investor interests are protected.

**Partner** -- Any individual with authority, whether through office or otherwise, to bind the firm.

**Peer Review** -- A review of the audit practice of one firm directly by another firm as opposed to a review conducted by the staff of the oversight body.

**Private Sector Body** – A non-governmental external oversight body independent of the accounting and auditing profession.

**Professional Standards** -- Accounting principles, auditing standards, quality control standards, ethical and independence standards established by national or international standard setting bodies.

**Public Interest Entity** -- Public listed companies and also credit institutions, insurance companies, investment firms and pension funds.

**Public Listed Company** -- A company whose shares, stock or debt are quoted or listed on a recognized stock exchange, or are marketed under the regulations of a recognized stock exchange or other equivalent body

**Quality Assurance** -- A quality control system and reviews of audits that have been completed with a view to assure the public and regulators that auditing firms are performing at a level that meets auditing standards, regulatory requirements and ethical rules, through peer reviews conducted by the auditing profession or external inspections.

**Quality Assurance Standards** -- Standards for an inspection or review for the purpose of determining whether a firm has an adequate system of quality control and is in compliance with such system, and whether the firm has adhered to professional standards and applicable regulatory and legal requirements with respect to the engagements performed.

**Registration** -- Submission of an application for enrollment in a register of firms that audit listed companies for purposes of oversight. The register lists the names and addresses of all firms and such other information as was deemed to be appropriate.