



28th ANNUAL CONFERENCE
of the International Organization of Securities Commissions
14~17 October 2003, Seoul Korea



Plenary 2

Regulating Credit Rating Agencies

Mr. Kwang-Sun Chung

Professor of Business Administration
Chung-Ang University, Korea

17 October 2003

Regulating Credit Rating Agencies



Presented at the IOSCO Annual Conference

Seoul, Korea—October 2003

by Kwang S. Chung
Korea Corporate Governance Service
and
Chung-Ang University

Conflicts of interest in the rating industry

- arise from issuer (-based) compensation
- issuer compensation partly justified by the public-good nature of ratings information
- problem likely to be more serious in markets where
 - . the number of issuers is small and their size is relatively large
 - . Competition is weak , and
 - . the regulatory barrier to entry is high

To lessen the conflict of interest problem

- encourage entry of firms relying on investor subscription
 - . examples in credit rating, equity analysis, and corporate governance rating
- provide incentives to firms whose revenues come mainly from investors
 - . requirements for regulatory recognition may be shortened
- firms should not provide consulting services to their rating customers (cooling-off period required as in Korea)

To lessen the conflict of interest problem (cont'd)

- encourage annual formal rating by the investment industry of rating agencies (as in Korea)
 - quantitative rating(cumulative default rates, migration rates, etc.)
 - qualitative rating(consistency of rating policies, timeliness of rating changes, reputation, etc.)
 - results to be publicized by detailed reports, conferences, etc.

On disclosure of rating information

- requiring disclosure of too much information undermines the basis of investor-based compensation
- Regulation FD should be applied to information given to rating agencies
 - exceptions for certain types of confidential information
 - require rating agencies not to use confidential information in services other than ratings per se
- ratings information of all agencies should be available through a centralized web-site(as in Korea)

Issues pertaining to Korea

- Entry into the credit rating business requires permission (no separate procedure for regulatory recognition)
 - “one size fits all” type of regulation deters specialized entrants
 - likely to prevent entry by firms with investor subscription business models(firms that need not be recognized)
 - industry structure(oligopoly or not) should be determined by market competition(facilitate differentiation by reputation)
 - entry should be free; recognition based on rating process, performance, and conflict management

Issues pertaining to Korea (cont'd)

- unsolicited ratings considered too risky
 - civil liability as well as criminal penalty feared
(need to amend the SEA and Act on Credit Information)
 - makes it difficult for new entrants to develop reputation
- unsolicited rating helps prevent rating shopping
- agencies required to publish detailed rating opinion
 - reduces room to obtain compensation from investors
- FSC's authority to do direct, ongoing oversight will, if actively exercised, jeopardize independence